

Message Text

SECRET

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70

ACTION ACDA-19

INFO OCT-01 EUR-25 IO-14 ISO-00 CIAE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 NEA-10 TRSE-00 SAJ-01 OIC-04 AEC-11 OMB-01

DRC-01 /164 W

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R 1121725Z NOV 73

FM USMISSION GENEVA

TO SECSTATE WASHDC 2526

INFO AMEMBASSY BONN

SECDEF WWASHDC UNN

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBBASSY THE HAGUE

AMEMBASSY VIENNA

AMEMBASSY MOSCOW

AMEMBASSY COPENHAGEN

USMISSION NATO

USNMR SHAPE

S E C R E T GENEVA 6023

VIENNA FOR USDEL/MBFR

E. O. 11652: GDS

TAGS: PARM, GW, NATO

SUBJECT: CSCE/MBFR: FRG POSITION ON MBFR PRE-
REDUCTION STABILIZING MEASURES

REF: BONN 16224

1. US DEL CSCE DOES NOT SHARE FRG VIEW (REFTEL) THAT
"INTRODUCTION OF THE TWO CBM-TYPE PRE-REDUCTION
CONSTRAINTS IN VIENNA COULD LEAD SOVIETS TO FLATLY
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OPPOSE ANYY MILITARY SECURITY CONTENT IN CSCE THEREBY
OPENING THE DOOR WIDER TO AGGRIEVED NEUTRALS ADVANCING
THEIR PET DISARMAMENT SCHEMES."

2. SOVIETS HAVE ALREADY TAKEN MINIMALIST
POSITION AT CSCE ON TWO CBMS (PRIOR NOTIFICATION OF
MANEUVERS AND EXCHHANGE OF OBSERVERS) AND
NEGATIVE ATTITUDE TOWARDS ANY ADDITIONAL CBMS (SUCH
AS PRIOR NOTIFICATION OF MOVEMENTS) OR DISARMAMENT
MEASURES. WE DOUBT THAT INTRODUCTION OF THE TWO SBM-
TYPE PRE-REDUCTION CONSTRAINTS IN VIENNA WOULD CAUSE
THE SOVIETS TO TAKE AN EVEN MORE RESTRICTIVE POSITION
HERE BUT EVEN IF IT DID, LITTLE WOULD HAVE CHANGED
SINCE NEUTRALS AND NATO ALLIES EVEN NOW REGARD
PRESENT SOVIET CBM PROPOSALS AS LACKING IN SIGNIFICANT
MILITARY SECURITY CONTENT.

3. NEUTRALS (AND MOST NATO ALLIES) HAVE BEEN ENDEAVORING
TO GET MORE FROM THE SOVIETS IN CBMS AND WILL
UNDOUBTEDLY KEEP TRYING. IF SOVIETS REFUSE TO BE
MORE FORTHCOMING OR IF THEIR POSITION HARDENS, THE
NEUTRALS' FRUSTRATIONS WILL OF COURSE GROW, BUT WE
DO NOT EXPECT THAT THIS WILL "OPEN THE DOOR WIDER TO
AGGRIEVED NEUTRALS ADDVANCING THEIR PET CSCE DISARMAMENT
SCHEMES", AS RUTH APPARENNTLY BELIEVES (REFTEL.
NEUTRALS HAVE ALREADY PUT FORWARD WIDER RANGE OF
DISARMAAMENT IDEAS, BUT IN SO DOING, HAVE ACKNOWLEDGED
THAT CSCE IS NOT THE FORUM FOR ACTUALLY NEGOTIATING
ARMS CONTROL AND DISARMAMENT MEASURES. GENERALLY,
THEY ARE AIMING INSTEAD AT HAVING FINAL CONFERENCE
DOCUMENTS GIVE ADDED IMPULSE TO SUCH NEGOTIATIONS AT

DIFFERENT PLACES AND TIMES. NEUTRALS HAVE ALSO PROPOSED
COLLATERAL MEASURES WHICH DO NOT INVOLVE DISARMAMENT,

SUCH AS SWEDISH PROPOSAL FOR PROMOTING GREATER
OPENNESS IN MILITARY BUDGETS. THERE MAY BE MORE PRO-
POSALS OF THIS TYPE IN THE OFFING BUT, UNLIKE RUTH,
WE EXPECT THAT THE SOVIET'S CLEAR, FREQUENTLY REITERATED
OPPOSITION TO SUCH MEASURES AS WELL AS TO MORE SUBSTANTIAL

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CBM'S) WILL TEND TO DISCOURAGE,
NOT STIMULATE, NEUTRALS' ADVOCACY OF THEM.
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NNN

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